

REPORT  
CONUS BASED ORGANIZATIONS OPERATING OCONUS

(Short Title: Stovepipe Report)

CHAPTER 1

INTRODUCTION

1-1. PURPOSE: The purpose of the study is to determine which elements of Army organizations based in the continental United States (CONUS) and operating within the geographic area of a unified combatant commander outside the continental United States (OCONUS) should be assigned to and under the command of the unified commander and those which should be excepted from such assignment by the Secretary of Defense.

1-2. BACKGROUND.

a. The DOD Reorganization Act of 1986 requires that all forces operating within the geographic area a unified combatant command be assigned to and under the command of the unified commander except as otherwise directed by the Secretary of Defense. Title 10 United States Code, Section 162 as amended by Section 211 of the DOD Reorganization Act of 1986 states:

"(a) ASSIGNMENT OF FORCES. - (1) Except as provided in Paragraph (2), the Secretaries of the military departments shall assign all forces under their jurisdiction to unified and specified combatant commands to perform missions assigned to those commands. Such assignments shall be made as directed by the Secretary of Defense, including direction as to the command to which forces are to be assigned. The Secretary of Defense shall ensure that such assignments are consistent with the force structure prescribed by the President for each combatant command.

"(2) Except as otherwise directed by the Secretary of Defense, forces to be assigned by the Secretaries of the military departments to the combatant commands under paragraph (1) do not include forces assigned to carry out functions of the Secretary of a military department listed in sections 3013(b), 5013(b), and 8013(b) of this title.

"(3) A force assigned to a combatant command under this section may be transferred from the command to which it is assigned only -

- "(A) by authority of the Secretary of Defense; and
- "(B) under procedures prescribed by the Secretary and approved by the President.

"(4) Except as otherwise directed by the Secretary of Defense, all forces operating within the geographic area

assigned to a unified combatant command shall be assigned to, and under the command of the commander of that command. The preceding sentence applies to forces assigned to a specified combatant command only as prescribed by the Secretary of Defense.

"(b) CHAIN OF COMMAND. - Unless otherwise directed by the President, the chain of command to a unified or specified combatant command runs -

"(1) from the President to the Secretary of Defense;  
and

"(2) from the Secretary of Defense to the commander of the combatant command."

b. There are several CONUS based Army activities with functional responsibilities worldwide that have subordinate elements operating in the geographic area of a unified combatant command. (In Army jargon, these Army organizations are commonly referred to as "stovepipe" commands or organizations.) To comply with the law, the Army must identify all such organizations/units and determine to which of the following categories they belong:

a. Organizations/units which should be assigned to a unified combatant commander.

b. Organizations/units which perform a Secretary of the Army function which may exclude them from assignment to a unified combatant commander (Title 10 United States Code, Section 3013 as amended by Section 501 of the DOD Reorganization Act of 1986 is quoted in paragraph 3-2, Secretary of the Army Functions, of this report).

c. Organizations/units which require an exception from the Secretary of Defense based on other laws or reasons not contained in the DOD Reorganization Act of 1986 to exclude them from assignment to a unified combatant commander.

### 1-3. SCOPE.

a. The study addresses the OCONUS subordinate elements of CONUS based functional Major Army Commands (MACOM) and Field Operating Agencies (FOA) of the Department of the Army.

b. The study addresses only Army forces or personnel which the Army controls. Organizations such as those assigned to DOD, joint, or combined activities are not within the scope of this study. Therefore, organizations such as the Armed Forces Broadcast System and the DOD Dependent School System are not within the scope of the study. Any actions concerning the assignment of organizations of this type would originate with the appropriate DOD agency which is responsible for the policy and command and control arrangements of these organizations.

c. Army organizations assigned to a unified or specified combatant commander and operating in the geographic area of another unified combatant commander are not within the scope of this study. Therefore, the study does not address Special Operations Forces or the Military Traffic Management Command. The command and control relationships among the unified and specified combatant commanders of these organizations will be determined by the Joint Chiefs of Staff (JCS).

d. The study addresses the assignment of Army organizations or portions of organizations and not assignment of individuals. Therefore, the study does not address individual Army personnel assigned to agencies outside the Army such as attaches. The study also does not address individual assignments such as the TRADOC liaison officers or exchange officers or the Army Reserve Personnel Center liaison personnel.

e. For security reasons, the assignment or exception of Army intelligence and other organizations which are within a Special Access Program (SAP) are not within the scope of this study and will not be addressed. Any required assignment or exception actions concerning these organizations will be handled separately through compartmented channels.

f. The study addresses Echelon Above Corps (EAC) which is the level at which the OCONUS elements of CONUS based organizations primarily operate and the level at which they would be assigned if they were to be assigned to a unified combatant commander. Army forces which are organic to echelons corps and below, although they may perform functions listed in Section 3013(b), Title 10, US Code, are not within the scope of this study. Doctrinally, those forces are an integral component of a combat force and are usually assigned as part of a combat force.

#### 1-4. ORGANIZATIONS.

a. The following CONUS based organizations with subordinate elements operating OCONUS are included in the study and discussed in Chapters 4 and 5:

##### HQ DA FIELD OPERATING AGENCIES

- US Army Strategic Defense Command.
- US Army Audit Agency.
- US Army Legal Services Agency.
- US Army Medical Research and Development Command.
- US Army Recruiting Command.
- US Army Family Support Center.
- US Army Military Personnel Center.
- US Army Civilian Appellate Review Agency.
- US Army Research Institute.
- US Army Troop Support Agency.

## FUNCTIONAL MAJOR ARMY COMMANDS

- US Army Training and Doctrine Command.
- US Army Materiel Command.
- US Army Corps of Engineers.
- US Army Information Systems Command.
- US Army Criminal Investigation Command.
- US Army Health Services Command.
- US Army Intelligence and Security Command.

b. Appendix B contains a matrix which lists the OCONUS subordinate elements of these CONUS base organizations by the Army component command geographic area. Appendices C and D contain the organizational data of each subordinate element of a CONUS based organization arranged by Field Operating Agency and functional MACOM in Appendix C and arranged by Army component command in Appendix D. Because of security classification, the data concerning the subordinate units of the US Army Intelligence and Security Command are published separately in Appendix E which has limited distribution.